International Special Review District Design Guidelines

Translations in Traditional Chinese and Vietnamese are forthcoming. If you have questions or would like to request additional, translated information about the ISRD Design Guidelines, please call or e-mail us. Interpretation services are available. Please state the language requested, in English, to request assistance.



Acknowledgments



The effort for this document has been incremental over the past decade, prompted by members of the International Special Review District (ISRD) Board and Chinatown International District (CID) community who were interested in updating the guidelines to reflect the realities of modern-day development.

In 2017 the City convened the ISRD Design Guideline Workgroup as part of a broader community-focused planning effort between the Department of Neighborhoods and the Office of Planning and Community Development. The ISRD Workgroup worked with the ISRD Board to provide input and guidance to a consultant team who produced the revised ISRD Design Guidelines. The ISRD Workgroup was comprised of CID residents, business owners, property owners and community stakeholders – many of whom have been active in the community for many years. The Workgroup met over the course of eight months to give feedback on the outline and finesse the guidance that follows. Those individuals were:

Josh Brevoort, Shanti Bresnau (co-lead), Brien Chow*, Rachtha Danh, Michael Jurich, Betty Lau, Carol Leong*, David Leong*, Esther Lucero, Tiernan Martin*, Miye Moriguchi* (co-lead), Valerie Neng, Homero Nishiwaki, Mike Omura*, Quyhn Pham, MaryKate Ryan, Rie Shintani, Jessa Timmer, Andrew Tran, Tanya Woo*

*indicates prior service on the ISRD Board

We acknowledge the dedicated and continued support of CID groups and individuals, which set the stage by providing foundational documents from which this work sprung, including:

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- Chinatown International District Business Improvement Area (CIDBIA)
- Friends of Little Saigon
- InterimCDA
- Seattle Chinatown International District Preservation Development Authority (SCIDPDA)
- Wing Luke Museum

Additionally, we referenced:

- Seattle Municipal Code 23.66
- Current ISRD Design Guidelines (1988; 1991)
- SparkLab Lighting Study (2018)
- Working ISRD Design Guidelines draft (2017)
- Seattle Citywide Design Guidelines (2013)
- The Secretary of the Interior's Standards for Rehabilitation and Guidelines
- Illustrated guidelines on Sustainability for Rehabilitating Historic Buildings
- Relevant National Park Service Historic Buildings Preservation Briefs
- Chinatown International District Strategic Plan (1998)
- Chinatown International District 2020 Healthy Community Action plan
- CID Neighborhood Strategic Plan (2022-2023)
- Design Guidelines from neighborhoods in Portland, Vancouver BC, San Francisco, and Los Angeles
- Kroll maps from 1912-20, 1940-60 and ca. 2000, historic Baist maps and Sanborn Insurance Company maps (Seattle Public Library)
- King County Assessor's archival property records (Puget Sound Archives) and on-line aerial photos
- Little Saigon 2030 Action Plan
- Photography collections of the Wing Like Museum, University of Washington Libraries Special Collections, Museum of History and Industry, Seattle Municipal Archives and Seattle Public Library
- HistoryLink.org on-line essays
- Quintard Taylor, The Forging of a Black Community Seattle's Central District from 1870 through the Civil Rights Era (1994), and a journal article, "Blacks and Asians in a White City," (Western Historical Quarterly, 11.1991).
- Edward and Elizabeth Burke, Seattle's Other History (1979), Vera Ing, Dim Sum – The Seattle ABC (American Born Chinese Born) Dream (2010), and Bob Santos and Gary Iwamoto, Gang of Four (2015).
- John D. Nonato, "Finding Manilatown: The Search for Seattle's Filipino American Community, 1898-2016,' a UW Tacoma thesis (Winter 2016).
- UW design studio report, "Little Saigon Community Open Space Initiatives" (2005).
- Kelly Guava and Bao Nguyen, "Art and Cultural Projects Home to Cement Little Saigon's Historic Presence" from Ethnic Seattle (Feb. 13, 2018).

This document is the result of work produced by the Consultant Team from Schemata Workshop in 2019, in partnership with the Seattle Department of Neighborhoods Historic Preservation Program and Office of Planning and Community Development staff. The Schemata Team consisted of Margaret Knight, Emma Sutton and Joann Ware, in collaboration with Susan Boyle, of BOLA Preservation and Planning. This is a "living document" and the expectation is that it will be updated, as needed and appropriate, over time.





Hing Hay Park





Artwork located in Little Saigon, created through the Pavement to Parks program



Street crossing at 12th and Jackson

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Introduction



What are the ISRD Design Guidelines?

The International Special Review District (ISRD) is one of eight *historic* districts in the City of Seattle. It was established in 1973 to promote and preserve the cultural, economic, and *historical* features of the neighborhood, particularly those features derived from its Asian American heritage. The ISRD Design Guidelines are a set of design standards for the District that contains suggested approaches and strategies for alterations and development in the District.

Who is expected to use the ISRD Design Guidelines?

The primary purpose of the ISRD Design Guidelines is to serve as a tool for the community to advocate for high quality design that contributes to the cultural and historical *character* of the neighborhood. It is intended to be used by a variety of people including business owners, property owners, community members, design professionals, ISRD Board members, City of Seattle and other public agency staff. To ensure that businesses are in compliance with the historic district regulations, property owners and managers should inform new tenants about the district requirements and inform new tenants that a Certificate of Approval may be required before changes are made.

When are the ISRD Design Guidelines used?

Changes to buildings and properties located within the boundaries of the ISRD require that a *Certificate of Approval* be issued by the ISRD Board and the Director of the Department of Neighborhoods. The ISRD Board and staff uses the ISRD Design Guidelines as supplemental guidance in tandem with the Seattle Municipal Code Chapter 23.66 – Special Review Districts for evaluating proposed changes and new development. In the event of a conflict between these ISRD Design Guidelines and chapter 23.66 SMC, Chapter 23.66 shall take precedence.

In addition to the ISRD Design Guidelines, the criteria the Board will consider for proposed exterior alterations and treatments, rehabilitation projects and new construction projects include: Secretary of Interior's Standards for Rehabilitation with Guidelines for Rehabilitating Historic Buildings, and the complete series of Historic Buildings Preservation Briefs developed by the



National Park Service. The Board will also consider the age, architectural and historical integrity of the building. "Integrity" refers to the extent of the alterations or changes that have been made to the building over time.

What is the process for applying for and obtaining a *Certificate of Approval*?

The following steps provide a general overview of the review and approval process, although the process for individual projects may vary. Please plan to incorporate the timing of applying for obtaining a Certificate of Approval in your project timeline:

Step 1: Discuss application with ISRD Board Coordinator

The Board encourages applicants to contact the ISRD Board Coordinator, 206-684-0226, to discuss ideas for proposed changes, new development and associated application or briefing materials. The Coordinator and Board can provide design guidance and feedback during the planning stages.

Step 2: Submit application

Prepare and submit <u>Certificate of Approval application</u> materials via the <u>Seattle Services Portal ("Accela")</u>. Instructions and details about the application process can be found on the <u>ISRD website</u>. The list of required application materials is based on the type of change proposed. Some items may require input from a design professional.

Step 3: Scheduling for Board Review

After an application is determined to be complete, the ISRD Coordinator will determine if it is eligible for administrative review or if it will be placed on the next available ISRD agenda. If Board review is required, the applicant will present the proposed change(s) to the Board and answer any questions about the proposal that the Board may have. The meeting also provides an opportunity for the general public to make comments to the ISRD Board regarding any proposed changes.



For larger, more complex projects the Board may receive multiple design briefings on a proposal during the conceptual, design development and final stages of the project. This process may involve presentation of "working drawings" to the full board and/or the Board's Architectural Review Committee (ARC). The ARC primarily consists of the Board chair and architects and design professionals who serve on the Board; however, all Board members can participate.

Step 4: Board Determination

The ISRD Board will recommend whether to approve, approve with conditions, or deny the application to the Director of the Department of Neighborhoods who makes the final decision. A Notice of Decision on the Certificate of Approval will be posted to the Seattle Services Portal. Following the required Appeal period, either a **Certificate of Approval** or a Letter of Denial will be issued.

Step 5: Appeal Procedure

Any interested person may appeal a decision of the Department of Neighborhoods Director to the City Hearing Examiner as provided in SMC 23.66.030.E. The appeal and a copy of this decision must be filed with the Hearing Examiner, City of Seattle, POB ox 94729, Seattle, WA 98124-4729 before 5:00 p.m. on the fourteenth (14th) day following the date of issuance of the Notice of Decision on the Certificate of Approval and must be accompanied by a \$80.00 filing fee in the form of a check payable to the City of Seattle. Appeals must be in writing and must clearly state objections to the decision.

A copy of the appeal shall also be served upon the Department of Neighborhoods Director, City Hall, 600 4th Ave, 4th floor, PO Box 94649, Seattle, Washington 98124.

Note: A *Certificate of Approval* is not a permit. Applications for other relevant permits from City Departments such as Seattle Department of Transportation (SDOT) and Department of Construction and Inspections (SDCI) <u>must be submitted</u> separately.



What types of changes require a Certificate of Approval?

The following changes require a Certificate of Approval to be issued by the Board and the Director of the Department of Neighborhoods before the City of Seattle will issue any permits:

- Change of Use a change to the principal use of a building or commercial space changes. For example: restaurant to retail, or residential to office. Refer to Seattle Municipal Code Sections 23.66.320 through 23.66.328 for details about proposed uses.
- **Signs** installation of a new sign on a building or in a storefront window or modifying an existing sign.
- Colors/Materials a change to exterior paint colors or materials.
- Facade or Site Alteration exterior alterations to a storefront or building that are visible from the street or public *right-of-way*, including but not limited to:
 - o window treatments
 - o awnings or canopies
 - o security systems, including fencing
 - \circ doors and windows
 - o fire escapes
 - \circ masonry cleaning
 - o rehabilitation
 - o installation of rooftop mechanical equipment
 - o landscaping
 - o sidewalk cafes or street furniture
 - o artwork
- New Construction new construction and major building additions. For larger projects, staff may recommend Preliminary Design, followed by Final Design application.
 - Preliminary Design Approval bulk, massing and scale
 - Final Design Approval construction documents, materials, colors, finishes, *right-ofway* improvements and landscaping
- Demolition demolition of a building or structure. Refer to Seattle Municipal Code Section 23.66.318 – Demolition approval.

 Street Use- changes to the parking configuration or alterations within the public right- of-way, including merchandise displays, sidewalk cafes, and street furniture. Food trucks and most short-term temporary events may be exempt and not require a Certificate of Approval. Contact the ISRD Coordinator to confirm if approval is needed for temporary street use.

If the proposed work is only "repair in-kind," that is, it involves ONLY repair using the same materials and exact same details, dimensions and finishes, then a Certificate of Approval is not required. However, the Board Coordinator must be notified of any planned in-kind maintenance or repair prior to undertaking of any work.

What is the role of the ISRD Board?

The ISRD Board was created to preserve, protect and enhance the cultural, economic, and historical quality of the Chinatown International District, and advise the Director of the Department of Neighborhoods. The Board consists of seven volunteer members: five that are elected by the community in annual elections and two that are appointed by the Mayor and confirmed by City Council. Two of the five elected Board members own property or a business in the District or who are employed in the District, two of the elected members reside in the District or have demonstrated an interest in the District, and one member is elected at large. ISRD Board members' terms are for two years, and members may serve up to two consecutive terms.

The ISRD Board has an obligation to uphold the provisions of the Seattle Municipal Code 23.66, and uses the ISRD Design Guidelines, the Secretary of the Interior's Standards for Rehabilitation, with Guidelines for Rehabilitation Historic Buildings, and the complete series of Historic Preservation Briefs developed by the National Park Service to evaluate applications and proposals.

The ISRD Board meetings are scheduled on the second and fourth Tuesday of every month. All ISRD Board meetings are open to the public. The meetings are a forum for anyone in the community to observe the decision-making process, and to provide input on proposed changes.

To ensure that questions and answers between the ISRD Board and applicant occur in a public forum, please direct all questions and comments about applications to the ISRD Board Coordinator.

What is the role of the ISRD Board Coordinator?

The ISRD Board Coordinator is a City of Seattle Department of Neighborhoods staff member who stewards the *Certificate of Approval* application process. They are a resource to the community, and are available to clarify guidelines, application requirements and procedures, review proposed plans, and provide guidance about how to determine whether or not a building is *contributing* or *non-contributing*. Contact the ISRD Board Coordinator if you would like to schedule an informal meeting to discuss your project or informational project briefing before the ISRD Board.

To contact the Board Coordinator, please call 206-684-0226.

Reader's Guide

The ISRD Design Guidelines contain five sections: Introduction, History and Background, Districtwide Guidance, Location Specific Guidance, and Document Resources.

Document Overview

Design Guidelines are located in two sections: Guidance for Entire District, and Location Specific Guidance. Applicants for a *Certificate of Approval* must demonstrate that their proposed project is consistent with all applicable Districtwide Guidance and Location Specific Guidance. Since projects vary in size, scope, location, and complexity, not all guidelines apply to all proposals.

The Introduction, History and Background, and Document Resources sections provide additional information to support applicants in the *Certificate of Approval* process. *Italicized* and *bold* words are defined in the Glossary of Terms found in the Document Resources section. Seattle Municipal Code sections that correspond to portions of this document are noted in *italicized* text.

The paragraphs below provide an overview of the sections that follow:

"History and Background" Overview

This section provides background information on the history, people, and importance of Seattle's International Special Review District. This sets the framework for the overall goals of the District and helps build a solid foundation for the guidelines that follow. It is important to note that this section is not a comprehensive history of the area. There are many more people, organizations, and events that have contributed to the architecture and cultural heritage of the District.



Italicized and **bold** words are defined in the Glossary of Terms found in the Document Resources section. Seattle Municipal Code sections that correspond to portions of this document are noted in *italicized* text.

"Districtwide Guidance" Overview

Guidance provided in this section applies to all properties within the boundaries of the International Special Review District. The ISRD Design Guidelines are organized around three themes:

- 1. **Context and Site** This theme focuses on how projects interact with their surrounding neighborhood blocks.
- Public Life This theme focuses on how projects interact with their immediate surroundings.
- 3. **Building Design** This theme focuses on the design of the building itself and is organized by the type of building that is being modified or proposed.

Guidelines within each theme are grouped by category. For example, the guidelines in Public Life are organized into six categories: Open Space, Storefront Design, Signage, Awnings and Canopies, Safety and Security, and Lighting.



"Location Specific Guidance" Overview

Guidance provided in this section is meant to be applied in addition to Districtwide Guidance. Each applicant must first respond to Districtwide Guidance provided for all of the ISRD, and then respond to Location Specific Guidance applicable to the proposed project address, depending on whether the proposed project is located either East of 1-5 or West of 1-5.

The Location Specific Guidelines are organized by the same themes as in the Districtwide Guidance.



"Document Resources" Overview

The Glossary of Terms includes words and phrases that have been identified with text that is italicized and bold.



The Resources list includes organizations to contact, or documents to reference for additional information regarding Seattle land use, *historic preservation*, and the history and culture of the ISRD.

ISRD Boundary Map

The zoning within the International Special Review District (ISRD) includes three different zoning classifications represented by different shaded colors on the ISRD Boundary Map below. Identifying the location of the proposal's building or property within the ISRD will help readers navigate the applicable ISRD Design Guidelines, as well as the Seattle Municipal Code Chapter 23.66.

Within the bounds of the ISRD exists two other overlay areas as shown on the map, the **Seattle Chinatown Historic District, recognized in the National Register of Historic Places**; and the **Asian Design Character District/Retail Core.**



History & Background





Figure 1. ca.1891 view of Native American cances and tents at the foot of Washington Street on what was then known as Ballast Island (Museum of History and Industry, David Thomas Denny II Family Papers, 2011.26.7.43).

Figure 2. Visitors to Seattle from the Yakama Nation in front of the New Richmond Hotel, January 29, 1921 (University of Washington Libraries American Inditans of the Pacific Northwest Collection, MOHAI negative 84,815).

Historic Context

The International Special Review District (ISRD) was first established after fears of displacement of the city's historically Asian American neighborhood led to community protests in 1972. These fears were due to construction of Seattle's new Kingdome, and triggered a new movement of preservation advocacy, leading to the passage of an ordinance (SMC 23.66) one year later that created the ISRD.

The Chinatown International District (CID) neighborhood, which consists of Chinatown, Japantown and Little Saigon and encompasses the boundaries of the ISRD, is historically significant as home to people of many ethnicities, ages, backgrounds, and economic statuses, while being a cultural hub for Asian Americans who live throughout the city of Seattle and the Puget Sound region. For tourists and residents from other

neighborhoods, the district provides a unique place to shop, eat, and conduct business in a unique collection of buildings and open spaces. The neighborhood's significance is far more than its built environment. For those who work, reside and worship in the district and for all who visit, it represents enduring themes of persistence, continuity, and renewal in the physical context of an authentic and diverse urban neighborhood.

The following information is not meant to serve as a comprehensive historical account of the neighborhood, but rather to provide a broad overview of the development of the neighborhood as it pertains to the built environment. Subsequent paragraphs highlight architectural and cultural contributions of some of the many cultural groups that call the CID home. They help reinforce the value of historic and cultural preservation as a foundation to any new developments in the district, which is at the heart of the ISRD Design Guidelines. The answer is not limited to the style or physical appearance of older buildings and streetscapes, but also includes the patterns of use and lives that they support, and the continuity between the past and the future of the neighborhood.







Figure 3. Excerpts from Augustus Koch's 1891 Bird's Eye Map of Seattle (Library of Congress). The map identifies Mikado Street, later renamed Dearborn Street

Figure 4. May 20, 1908 view of 5th Avenue S and S Weller Street during the Jackson Regrade (Asahel Curtis photographer, University of Washington Libraries Special Collections, LEE035).

First Settlement

Historically the CID has served as the first stop for many immigrants and newcomers to the city, with its development inextricably linked to alternating periods of immigration and political and cultural achievements. Its history goes back further, however, when the land served as the home to aboriginal people. Native Americans remained in Seattle during the pioneer era when written records and photos began to document ongoing events.

By the 1950s, many tribal members had been forced from reservations to be assimilated in urban centers, such as Seattle. To support this shift, in 1958 the American Indians Service League was established to provide programs and services for the estimated 5,000 Native Americans who lived in the city¹. Later known as the Seattle Indian Center, in 1988 it relocated from its downtown site to the Little Saigon area of the CID, and in 2014 was moved, under protest, to its current home at Main Street and 14th Avenue. The nearby Leschi Center houses the Seattle Indian Health Board, which provides additional services in the form of medical and dental clinics.

Infrastructure & Physical Development

Significant development of the area occurred over a relatively short period, roughly 1907-1929, with construction of many of the brick buildings that remain today making up the identifiable Chinatown and Japantown neighborhoods. These include many multi-story, walk-up residential hotels that provided small, affordable dwelling units and low-cost housing to Asian immigrant workers and families, along with small retail spaces with large display windows, and wide entry doorways allowing sales along the sidewalk or alley that served this community. Some earlier wood-framed houses and buildings from the 1880s and 1890s remained long into the 20th century, and several survive today.

This period of development also includes the nearby construction of King Street Station in 1904-1906, the filling of former tidelands and reconstruction of 4th Avenue and other streets associated with the railroad, and the regrading of the steep slopes along South Jackson and South King Street, beginning in ca. 1908. The regrade projects resulted in the removal of an estimated

¹ Mildred Tanner Andrews, *Pioneer Square – Seattle's Oldest Neighborhood*, 2005, pp. 153-154.

106-foot-tall ridge between First Hill and Beacon Hill, which allowed for the construction of South Dearborn Street².



Figure 5. Above, the landmark Victorian Row townhouses (built in 1891) at 1234 S King Street in the Little Saigon area of the ISRD. (Photo by Joe Mabel, Wikicommons).

The neighborhood's eastern blocks developed intermittently over the first half of the 20th century, with portions of it housing light industry. In the 1940s, with expansion of roadways along Boren and Rainier Avenues, its stock of commercial buildings began to densify with larger scale business and industries.

The entire area was impacted by the construction of the I-5 Freeway in 1963. Many businesses and homes in the area were demolished due to its construction. It also impacted historic neighborhood institutions. The Chinese Baptist Church lost the pre-school play yard behind the building, thus forcing the church, the pre-school and congregation to re-locate from its original location. The freeway severed the community into two distinct west and east sections.

Chinatown Emerges

To escape racism and housing discrimination in other parts of Seattle, early Chinese immigrants seeking economic opportunities founded the district's first Chinatown. Largely single men, they initially worked in labor-intensive businesses such as railroads, and the fishing, cannery, and logging industries where their physical efforts could overcome limited English language skills and discriminatory hiring practices. They primarily lived in three to six story brick single room occupancy (SRO) hotels without kitchens, and as a result of that many services sprung up to support their new lifestyles. Small retail stores and restaurants along the sidewalks provided meals, and medical services by doctors and traditional practitioners.





Figure 6. A view from February 5, 1910 of a late 19th century wood frame building that makes up the upper floors of a mixed-use building at S Jackson Street and Maynard Avenue. Built in 1893, this building was moved to avoid its demolition during the Jackson Street regrade project (Asahel Curtis photographer, Washington State Historical Society, Catalogue 1943.42, 17319).

Figure 7. A recent view of nearby Canton Alley (Alliance for Pioneer Square).

² David B. Williams, "Mikado Street in Seattle," May 11, 2015, in GeologyWriter.com blog.



Figure 8. Buildings in the 700 block of S King Street in 1958 with signs and ornamental metal balconies unique to the area. Storefronts tended to be small, allowing multiple businesses (Seattle Public Library, spl_shp_21121).



Figure 10. The curtain in the former Nippon Kan Theater, which was built in 1909 (Joe Mable, photographer, Wikimedia Commons, December 28, 2008).



Figure 9. Above, the East Kong Yick Building/Wing Luke Museum as seen in 1918 (Puget Sound Archives).

Between 1930-1950 several of the SRO hotels converted SRO rooms into apartments. Several old wood-frame houses along the corner of South Weller and 7th Ave S. and on 8th Ave. S. between S. Weller and S. Lane Street were occupied by Chinese families, as well. The early Chinese community was served by its own early investment concerns and developers. One of these businesses was the Kong Yick Investment Company, established in 1910 by a group of 170 immigrants to fund the construction of the East and West Kong Yick Buildings. The eastern building, on South King Street, was later rehabilitated as the Wing Luke Museum³. The community also established cultural and religious buildings, Chinese-language newspapers and organizations, such as the family associations, tongs and social clubs, many of which are still headquartered in Chinatown and provide mutual support to members. For instance, Chong Wa Hall, completed in 1929, houses the oldest Chinese school in the state and still hosts popular Cantonese opera performances. These important institutions introduced into the built environment small storefronts, integrated multi-lingual signage, decorative metalwork, recessed balconies and tile roofing. These elements, along with the traditional Chinatown Gate (completed in 2008) are the main character-defining features today.

³ Wing Luke Museum, "History Behind our Building"



Figure 11. Above right, the Tanagi grocery store, at 653 S King Street in the 1930s (Photo courtesy of Sharon Aburano and the Wing Luke Museum,2000.015.02.9).

Figure 12. A current view of the doors to the Panama Hotel (BOLA, 2018).

Creation of Japantown

As Japanese immigrants began to arrive, they faced the same type of exclusionary practices as the Chinese had in other parts of the city. To counteract that, these new settlers established a "Japantown," or Nihonmachi, largely to the north and east of Chinatown along South Main and Yesler Streets; however, the presence of Japanese Americans extended throughout much of the broader ISRD boundaries.

Similar to the Chinese, the first Japanese immigrants were typically younger single men. Their presence resulted in the opening of new bathhouses, barbershops, and entertainment venues. The popularity of judo led to the founding of Seattle Dojo in 1907, a club initially housed in hotel basements in the area. By this date the city's Japanese population had grown to an estimated 5,000. They opened retail shops, theaters, and restaurants. As immigrants they were prohibited by anti-alien legal restrictions from owning property, but they took on the management of many apartment houses and hotels⁴.

Seattle's Japanese American community grew to become the second largest such settlement on the West Coast. The arrival of brides from Japan resulted in a demographic shift toward families. Other institutions emerged to support these families, such as the Seattle Japanese Language School and a Japanese language newspaper, both established in 1902, and the founding of temples and churches, including the Seattle Betsuin or Seattle Buddhist Temple in 1901. Later buildings included the Seattle Nichiren Buddhist Church built in 1928, and the Seattle Buddhist Temple built in 1941.

⁴ Gary Iwamoto, "A Samurai to Seattle, 1984" International Examiner, August 30, 2005.



Figure 14. The Filipino American Basketball team, which played in the Seattle all Asian Buddhist League. Japanese Americans founded the league after they returned from World War II internment camps (Photo courtesy of Wally Almanzor and the Wing Luke Museum, 2003.200109).

Figure 15. A recent view of the Eastern Hotel, 506 Maynard Avenue, which housed many Filipino workers in the early 20th century. The hotel, built in 1909-1911, currently houses the Carlos Bulosan Memorial Exhibits in its lobby (BOLA, 2018)



Figure 13. Below, a view of Japantown at 6th Avenue and Main Street in 1949. (Seattle Municipal Archives).

When Seattle began construction of the nation's first public housing project at Yesler Terrace in the late 1930s, it took many properties and businesses from Japanese and Japanese American owners and occupants; public sentiment led to further housing discrimination in the new nearby public housing project. The mass incarceration of Japanese and Japanese Americans during World War II impacted the community more dramatically, with loss of businesses and assets, and dispersal of many after the war's end. Some who returned to Seattle settled in other residential neighborhoods or its suburbs. Others lost their livelihoods and did not return to Seattle, as evidenced by the personal artifacts left behind at the Panama Hotel. The Panama Hotel, which houses one of the last remaining intact bathhouses or "sento", has since been listed as an individually registered building on the National Register of Historic Places and identified as a National Treasure by the National Trust for Historic Preservation.

Filipino Immigration and Contributions

The 20th century also saw the beginning of Filipino immigration to the U.S. following the end of the Spanish-American War and establishment of the Philippines as an American Territory in 1898, a status that remained until independence in 1946. These immigrants arrived in this county as U.S. nationals rather than aliens, however, their ownership of property was restricted until a lawsuit and court challenge established this right in 1941.

Filipino ethnic and civic groups established their own gathering places throughout the city, such as barber shops, churches,

grocery stores and association spaces, located on First Hill and the Central Area⁵. Members of this community also established restaurants, barber shops, groceries and gathering places, such as churches and associations, which were centered largely near South King Street and Sixth Avenue South.

Between 1920 and 1931, many single Filipino men arrived in large numbers to Seattle to take on work in Alaska canneries, summer fish camps and farms, often through contractors in Chinatown. Migrant cannery workers, known as "Alaskeros," organized the Filipino Laborers Association in 1930 and formed the country's first Filipino-led union, the Cannery Workers' and Farm Laborers' Union Local 18257, in 1933. These men were strong supporters of the labor movement throughout the West Coast, and they remained an active political force in the area⁶. Gradually, as Filipino immigrants married and started families, they moved to other areas of the city, while many single men remained as residents in Chinatown⁷.

The African American Presence

African Americans also came to the ISRD neighborhoods. Many settled in the nearby Central Area, beginning in the late 19th century, and some worked in the area at the two railroad terminals where they were employed as porters and other service staff to the rail lines.



Figure 16. Above, the building that housed the Black and Tan Club in a 1937 King County Assessor's record photo (Puget Sound Regional Archives).

They also opened businesses, such as restaurants, dry cleaners, pharmacies and clubs, and in at least one instance, owned one of the SRO hotels. Their presence and the increased popularity of jazz and the blues strengthened the reputation of Jackson Street as a music, entertainment and business center. Well known clubs included the Entertainment Cabaret at 1238 S Main

 ⁵ Fred Cordova, "60th Anniversary Program, Filipino Community of Seattle," December 15, 1995.
⁶ Ron Chew. *Remembering Silme Domingo and Gene Viernes: The Legacy of Filipino American Labor Activism*, 2012.

⁷ John D. Nonato, "Finding Manilatown: The Search for Seattle's Filipino American Community, 1989-2016," UW Tacoma undergraduate thesis, March 22, 2016.



s-mallanderstrates

Figure 19. A view from Beacon Hill at the sparsely developed area in what is now Little Saigon in 1952, with Yesler Terrace near the top of the hill and downtown Seattle in the distance. (Seattle Municipal Archives, 43394)

Figure 20. The historic character of the eastern part of the ISRD and Little Saigon is illustrated by the presence of the Nichiren Buddhist Church, at 1042 S Weller, which dates from 1928. The steep front steps are derived from Asian architectural precedents (BOLA, 2018). The building was designed by Kichio Allen Arai. Street, and the Alhambra, established in 1922, and renamed the Black and Tan in 1933. This club, housed in the basement of a Japanese business at 12th and Jackson Street, showcased many local musicians and some of the country's greatest artists.



Figure 18. A view on July 9, 1969 of the core of the district after construction of the I-5 freeway (Seattle Municipal Archives, 77924).

Little Saigon

The areas east of I-5 were cut off from the historic core by the construction of the I-5 freeway. Although the core continued to develop while retaining its residential character, the blocks to the east of I-5 increasingly housed industrial facilities, warehouses, and auto services. The area centered around 12th and Jackson began to welcome Vietnamese who arrived as refugees after 1975. By the 1980s, new business owners in the area began to cite it as Little Saigon, and it is generally now known by this name.

The Vietnamese who left their homeland in difficult circumstances, after the Fall of Saigon, came to Seattle seeking a secure new home and new opportunities. They established retail stores, restaurants, and commercial businesses in the neighborhood by the mid-1980s. Given this era of development, several included the construction of new buildings and paved parking lots, some of which served as informal outdoor markets. Many of these new community members were ethnic Chinese from Vietnam, including the owners of Viet-Wah, which started as a small mom-and-pop business in Chinatown in 1981, and

has since opened additional supermarket stores⁸. The Little Saigon location, which was a significant anchor shop, closed in September 2022.



Figure 20. Above right, auto-oriented commerce arrived in Little Saigon beginning with the establishment of business in the 1980s and 1990s such as those centered at 12th and Jackson Street (Northwest Asian Weekly, August 23, 2914).

Arriving in the U.S. as multi-generational families, the Vietnamese immigrants settled in many other parts of the city and region, while remaining committed to businesses, services and institutions established in Little Saigon. Their presence added another layer of history to the urban neighborhood which was more commercial focused rather than residential⁹.

Balancing Past, Present, and Future

Rich cultural histories are woven throughout the Chinatown International District neighborhood, and are embodied within the varied buildings that have, and continue to embrace successive eras and cultures. The importance of reviewing these histories is not to promote any false instances of historicism in new developments, or to outline historically significant elements for replication, as what was once culturally appropriate likely has a different meaning or relevance to present communities. Instead, we must understand the historic and cultural context of the communities that make up the ISRD to be able to find contemporary solutions that are respectful of the existing neighborhood fabric. Developers, architects, and other individuals pursuing projects within the district are highly encouraged to engage with the current community and its community-based organizations, residents and businesses to ensure projects are culturally responsive and pertinent to who is there now.

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⁸ Viet-Wah, "Our History – About Us."

⁹ James Tabafunda, "A History of Change in Little Saigon," NW Asian Weekly, August 23, 2014.

Districtwide Guidance ISRD Design Guidelines

Guidance provided in the following section is meant to be applied to any project requiring recommendation by the International Special Review District Board for Certificate of Approval.



Guiding Principles



The guiding principles of the International Special Review District (ISRD) are to promote, preserve, and continue the cultural, social, economic, *historical*, and otherwise beneficial qualities of the area - particularly qualities and features derived from its Asian, Asian American, Asian immigrant and refugee, and Asian Pacific Islander heritage - by:

- Preserving a mixed use, mixed-income residential and business community, consisting of a variety of buildings ranging from historic to contemporary, which contribute to an active urban environment;
- 2. Encouraging the use of street-level spaces for pedestrian-oriented, locally-owned businesses;
- 3. Encouraging the rehabilitation and activation of existing buildings or other structures that contribute to the character of the district;
- 4. Promoting *culturally responsive design* and uses that reflect the community vision;
- 5. Ensuring accessibility for visitors, residents, tourists, and workers through a variety of mobility options;
- Encouraging continuity in urban design and wayfinding through preservation and creation of new open spaces, alleys and rights-of-way;
- Promoting public safety by adopting *Crime Prevention Through Environmental Design (CPTED)* Principles and other crime prevention strategies;
- 8. Supporting environmental *sustainability* and green building principles and recognizing preservation of *historic* buildings is a green building strategy.

See Seattle Municipal Code (SMC) Section: 23.66.302 through 23.66.310 for additional information regarding goals for the ISRD.

1. Context & Site

This section of the document focuses on how projects interact with their surrounding neighborhood blocks.





Engaging storefront responding to alley space.





Open spaces are activated by plantings and clear paths for circulation



Pavement to Parks' community space



Street activation with seating and displays

A. Response to Context

- 1. Consider the neighborhood context, characteristics of the site, adjacent buildings plus open space, streets, alleys and proposed uses of the building.
- 2. Respond to *datum* lines, *street edge* relationships and proportions created by existing buildings.
- 3. Incorporate and preserve architectural elements that exist within the neighborhood already such as recessed spaces, balconies, and canopies.

B. Public Realm

- 1. Activate sidewalks and open spaces with pedestrianoriented features that encourage walking, sitting and other activities. Consider activation strategies for various times of day and year.
- 2. Use landscaping and transparency to activate the streetscape. Demonstrate how these features are used to create a relationship between storefront and pedestrians. Important items to consider
 - a. Location of the building in relation to the property line
 - b. Location of parking access
 - c. Location of landscaping
 - d. Street trees
 - e. Street lights
- 3. Public gathering spaces should accommodate use by people of all ages.
- 4. Lighting, crosswalks, and materials in the public rightof-way should be consistent throughout the District in order to serve as *placemaking* features or *cultural* markers. Variations considered on a case by case basis.



Cultural placemaking at local businesses



Public art piece



Cultural placemaking through crosswalks



King Broadmoor fixture

- 5. Artistic pavement treatments within key intersections are encouraged. The design of crosswalks should be consistent at all four corners of an intersection, where feasible.
- A variety of plantings that are responsive to existing landscaping and are drought resistant / lowmaintenance is preferred. Common species include flowering trees or bushes. Landscaping and street trees require SDOT approval, in accordance with SMC 15.43.
- 7. Public art that is informed by community input and reflects the culture and the history of the neighborhood is preferred. Artwork should be placed with attention to the method and stability of installation, be scaled and compatible with the character of the District, and should not block or damage architectural or characterdefining building features. Consider incorporating public art into the design of elements in the public realm, such as seating, weather protection and transit stops.
- Provide ample bike parking and easy access to public transit lines. Bike parking should be sited and scaled in such a way that is compatible with the character of the District, and should not block or damage architectural or character-defining building features.
- 9. Activate and illuminate alleys. Locate dumpsters and trash receptacles in a building's interior or secondary facades, where possible.
- Pedestrian lighting fixtures, when installed within the public right-of-way, should be uniform in style, color and placement to serve as a placemaking feature. Preference is given to the "King Broadmoor" or similar style fixture.

See the Public Life section for additional guidance

C. Building Orientation

1. Buildings and primary entrances shall be oriented toward the street and vehicular access should be located off an alley or side-street, wherever possible.





Flowering trees attract visitors



Parking located off an alley



Underground parking



Parking lots activated for community space

- 2. Visible access to the building's entry should be provided.
- 3. Activate vestibule and recessed entries to promote public safety. Examples of activation include lighting, plantings, artwork and seating. Where screening is needed, decorative or artistic treatments are preferred

D. Parking and Support Services

- 1. Locate parking on less visible portions of the site, such as underground, behind, or to the side of buildings.
- 2. Reduce the visual impact of parking and service uses with landscaping or architecturally *compatible* screening.
- 3. Locate service entries along alleys or non-primary facades whenever possible.
- 4. Minimize the visual presence of service areas by locating access to trash storage and loading docks away from primary building **facades** and entries.

See *SMC* 23.66.342 – *Parking and access* for additional information.

2. Public Life

This section of the document focuses on how projects interact with their immediate surroundings.





Outdoor seating invites users and "street room" engagement



Hing Hay park provides flexible open space for various community uses



Space provided for sidewalk vendors



Retail bays designed for small or anchor businesses

A. Open Space and Streetscape Design

- 1. Opportunities for creating vibrant, pedestrian- oriented open spaces to enliven the area and attract interest and interaction with the site and building should be prioritized. Include spaces that cater to the multigenerational population of the community.
- 2. Throughout the public realm, ensure businesses have space to engage with passersby while still allowing clear sidewalks and pedestrian circulation.
- 3. Design public open space to be flexible and able to support multiple community uses such as performances, festivals, markets, kiosks, community bulletin boards, cafes, or street vending.
- 4. Include pedestrian amenities such as seating, and other site furniture, lighting, year-round landscaping in addition to seasonal plantings, pedestrian-scale signage, art work, awnings, large storefront windows, and engaging retail displays.
- 5. Provide seating for groups and individuals to facilitate gatherings.
- 6. Promote public safety with Crime Prevention Through Environmental Design (CPTED) Principles. (See Safety and Security, section E, for further details about CPTED principles.)

Β. Storefront Design

- 1. The size of retail bays should be appropriately scaled to support small and/or anchor businesses.
- 2. Create desirable storefront design by including large transparent storefront windows, entrances onto the street, pedestrian-level signs, architectural detailing, and pedestrian-scale lighting to engage passerby.



Alleys offer opportunities for informal extensions of public space



Outdoor seating indicates usage and invites pedestrians



Space provided for vending and pedestrian circulation



Hartford Glass Co. ghost sign

- 3. Thoughtful selection of paint colors can help reflect the identity and culture of the neighborhood. A broad range of exterior colors can be found in the District. When selecting colors, it is important to coordinate proposed colors of the entire building façade and consider compatibility with the colors on other buildings in the District.
- If a desired color has been used nearby, consider a different shade, adjust the tint or add an accent color. Other considerations may include: the architectural style of the building, architectural details and accent colors and the type of materials.
- 5. Unpainted brick, stone or terra cotta shall not be painted.
- Maintain transparency at the ground-floor level. Bay windows, *transom* areas, and entryways shall not be overly obscured by *window treatments*, posters, signage, mechanical equipment, security systems or interior furniture and equipment.
- 7. Maximize visibility into the building interior and visual interest of merchandise displays.
- Activate storefronts through lighted displays or prominent decorative light fixtures placed in street level windows to contribute to pedestrian-*scale* illumination and neighborhood sense of place.
- 9. Allow space for activities such as sidewalk vending, seating, and restaurant dining to occur. Consider setting structures back from the street or incorporating space in the project design into which retail uses can extend, without reducing sidewalk mobility. Storefronts with large overhangs and seating provide passive shading and cooling for the building while simultaneously serving pedestrians.

C. Signage

- The ISRD Board considers a sign's size, shape, location, material, color, method of attachment, and lighting in relation to the use of the building, the design of the building where the sign is proposed, and the location of other signs in the District. Ensure that signs:
 - a. Do not hide, damage, or obstruct any significant architectural elements of the building;





Multilingual signs in Chinatown



Neon-lit blade sign enhancing the visual experience of retail corridor at night

- b. Promote a pedestrian environment while considering visibility for other traffic such as personal vehicles, buses, and bicycles.
- 2. Multi-lingual signage is encouraged, when culturally appropriate.
- Signs create vibrancy. Prominent, creative and colorful illuminated signage is recommended. Encourage a variety of signs with unique *character* to signify the business district.
- 4. Durable, high-quality materials are encouraged.
- 5. Neon-lit signs and the restoration of historic signage are encouraged to enhance the visual experience along the retail corridors. Clear backing for neon window signs is preferred.
- Encourage signs which relate physically and visually to their location and reflect the *character* and unique nature of the building use. Signage should be compatible in *character*, *scale*, and location while still allowing businesses to present a unique identity.
- 7. Buildings with three or more tenants are advised to develop a signage plan and coordinate the details with facade design, lighting, location, and other project features to complement the project as a whole. At minimum, a sign plan should:
 - identify the total number of building and tenant signs allowed and,
 - provide direction of the location, size parameters and shape of each. Building sign plans may include additional guidance for proposed sign colors, materials and/or method of lighting.
- 8. Encourage preservation of existing **ghost signs**.
- 9. The following signage types are not permitted in the District:
 - a. Free-standing signs (except for those in parks and those authorized for surface parking lots)
 - b. Portable signs
 - c. Roof signs
 - d. Off-premises advertising





Example of fabric awning, also clear signs and storefront transparency allows passersby to interact with the building's interior



Canopies provide shelter over walking paths



Vending supported by temporary cover



Signs on buildings in Chinatown



Common sign types are illustrated above. Blade signs are a type of projecting sign. Signs bands, also called "wall signs," are a type of non-projecting sign.

See SMC 23.66.338 – Signs for additional information regarding proposed signs

D. Awnings and Canopies

- 1. Provide practical coverings, such as fabric awnings or metal canopies, for weather protection and screening from the sun.
- 2. Use awnings and canopies as decorative visual elements for a *facade* or storefront.
- 3. Awnings that project over the sidewalk should extend a minimum of five feet (5'). (*Refer to SMC 23.66.336 B5*).
- 4. Design awnings and canopies to fit within their respective openings and be secured to structural elements of the building.
- 5. Avoid covering, masking or damaging existing architectural building features.
- 6. Canvas is the preferred awning material for fabric covered awnings. A matte finish is preferred when a material other than canvas is proposed.
- 7. Include illumination to minimize dark areas. Light fixtures placed within awnings should be encased or screened from view from below.
- 8. Where signage is proposed for the surface of the awning, graphics should be limited to the business name and/or logo and coordinated with other storefront signage.



Fence with planters and seating for pedestrians



Prohibited bars installed on the building facade



Screening with lighting for security without compromising visuals



Seating in open spaces encourages gatherings

E. Safety and Security

- 1. *Crime Prevention Through Environmental Design (CPTED)* is a set of design principles used to create an environment to deter criminal activity. Employ CPTED principles by encouraging more "eyes on the street":
 - a. Create a safe environment by providing lines of sight and encouraging natural surveillance through strategic placement of doors, windows, balconies, landscaping, and street-level uses.
 - b. Provide lighting at sufficient intensities and *scales*, including pathway illumination, and pedestrian and entry lighting.
 - c. Where appropriate, ensure transparency of street-level uses, by opening views into spaces beyond walls, plantings, corners, or narrow passageways.
 - d. Preference is given to security systems that do not have an adverse visual impact on the exterior façade. Examples include, but are not limited to, alarm systems, transparent window security film, increased lighting and cameras.
 - e. Where added security measures are deemed necessary, ornamental gates or gates that remain open during business hours and are installed on the interior are preferred for street front entrances. Permanent bars installed on the building *facade* are prohibited.
 - f. If using fencing or screening elements, choose semi-transparent rather than opaque materials. When opaque materials are desired, ensure sightlines are maintained.
 - g. Added security measures, when necessary, shall have minimal visual impact and shall not obscure storefront visibility. When possible, the need for potential security measures should be considered from the outset in order to integrate security into design and prevent the need for additional external security systems.



Bricks used for facade articulation



Alley activation aided by pedestrian lighting



Illuminating elaborate and historic architectural features and details on building.



Lighting highlighting building programing

F. Lighting

- 1. Select light fixtures that complement the architecture and design of the building. For older buildings, it may be appropriate to select fixtures that draw inspiration from historic building photos.
- 2. Selectively illuminating elaborate and *historic* architectural features and details on buildings is encouraged. Directing light toward building facades, walls and roof lines, or integrated lighting within such elements provides valuable vertical surface illumination, which helps the surroundings to appear brighter and more welcoming.
- 3. Where appropriate, incorporate exterior light fixtures onto buildings at the pedestrian level (between the ground and 16 feet up) to help pedestrians see more clearly.
- 4. Provide even lighting levels that do not create a contrast of overly-bright and overly-dark spaces. While lighting is an important component of safe spaces, excessive lighting can cause glare at night.
- 5. *Glare* is difficulty seeing in the presence of bright light and can be distracting and sometimes debilitating and should be avoided. Strategies to reduce *glare* from light fixtures and signage lighting include:
 - a. Use light fixtures that shield direct view of the light bulb or light source
 - b. Use light fixtures with shades or lenses that are translucent
 - c. Reduce or dim the intensity of the light source
 - d. Coordinate timing of storefront and building lighting to be off when sufficient daylight is present and in use during active evening hours. Keeping lights on after-hours is recommended to enhance the streetscape and improve the comfort of pedestrians.

3.	Building Design
	This section of the document focuses on the design of the
	building itself.



This section of the document focuses on the design of the building itself and is organized by the type of building that is being modified or proposed.

- Contributing Buildings This section provides guidance for modifications to buildings within the boundaries of the International Special Review District that contribute to the cultural or architectural significance of the District. The ISRD Board coordinator is available to assist property owners and Certificate of Approval applicants with determining if their building is contributing.
- Non-Contributing Buildings This section provides guidance for modifications to buildings within the boundaries of the International Special Review District that are not identified as contributing. The ISRD Board Coordinator is available to assist property owners and Certificate of Approval applicants with determining if their building is non-contributing.
- Tall Buildings This section provides additional guidance for any new construction of buildings 85 feet in height or taller.



Defining Contributing and Non-Contributing

For more information regarding *contributing/non-contributing* status, please see *Seattle Municipal Code* 23.66.032 - *Contributing structures, determination of architectural or historic significance.*

Another resource is the **Seattle Chinatown Historic District** National Register Nomination – this is a subarea of the larger International Special Review District. The National Register Nomination identifies the classification of buildings within the area of the **Seattle Chinatown Historic District** – buildings are identified in this document as either **contributing** (primary and secondary) or **non-contributing**. The nomination is available electronically on the ISRD website. The ISRD Board coordinator is available to assist property owners and applicants regarding the status of a building.

Eastern Hotel
A. Contributing Buildings

The Secretary of Interior's Standards and Guidelines for the Treatment of *Historic* Properties addresses different approaches to the preservation of *contributing* buildings.

Relevant to the ISRD are the Standards and Guidelines for Rehabilitation. Rehabilitation, in contrast to restoration or new construction, allows for alterations and even new additions if necessary, for the continued use or new uses of a historic building. These guidelines recognize that usefulness is key to preservation of buildings and to the economic vitality of a community.

While all buildings are different and distinct, there are consistent materials and features exhibited throughout the District. Such materials include those that make up the structure, such as heavy timber and wood or steel framing and brick masonry, along with stone, terra cotta and wood windows.

Rehabilitation guidance is included below:

- 1. *Historic* elements that are *character*-defining include but are not limited to;
 - a. Tall storefronts with transoms and large bays
 - b. Display windows
 - c. Wide doorways at the ground floor along the sidewalk or alley
 - d. Upper floors have rectangular shaped "double hung" wood windows with two *glazed* panel elements, which slide vertically to open, and add depth and relief to the façade
 - e. Projecting trim bands and cornices
 - f. *Recessed* balconies
 - g. Flat roofs

	 Flat roof with parapet and cornice
	- Simple form less than ten stories
	- Masonry facade with decorative brickwork
	 Rectangular shaped wood windows
	- Trim band
Canopy over entry	- Translucent window and door transoms
Display windows	 High ground floor storefront bays with recessed entries and wide doors

Diagram of character defining elements



Contributing building with an example of projecting cornice





Example of transoms and large bays

- 2. Knowledge of the *historic* district and its resources at the outset is key to begin to identify the architectural forms, details, materials, and the features that define a building's *historic character*.
- In order of importance, priority should be given to the (1) the preservation and maintenance of building materials, (2) repairs, and (3) the replacement of deteriorated features, "in kind".
- 4. Restoration and rehabilitation should be based on historical documentation, such as photographs or original and/or previous drawings. When no evidence of the original design exists, the new design and materials should be compatible with the character of the building and adjacent properties.
- 5. Characteristic building siting includes a strong *street edge*, with buildings placed directly along the property line, rather than with setbacks. Any modifications to *contributing* buildings should keep these key components in mind.
- Seismic retrofits should respect the *historic character* and materials of the building; and regardless of whether the seismic retrofit work is exposed or hidden, it should be visually unobtrusive and *compatible* in design with the building.

B. Non-Contributing Buildings

- When modifying existing *non-contributing* buildings, features from the context of nearby *contributing* buildings can serve as design clues. Overall patterns, based on the repetition of building elements from *contributing* buildings, are useful to assure a new design will fit into the district. Such patterns include:
 - a. The placement of buildings in relationship to the street or alley and sidewalk
 - b. Areas for exterior retail displays, and space for pedestrian access to storefronts
 - c. Building heights at the first floor storefronts
 - d. The rhythm of windows and door openings and patterns of window sash divisions
 - e. Horizontal trim bands and cornice and roof lines



Use of balconies to provide depth, color and interest to building **facade**



Human scaled elements along building face activate the public realm





Seating and operational glazed openings invite pedestrian interaction

C. New Buildings and Additions

- Where appropriate, take design inspiration from neighboring buildings by using compatible materials, proportions, modulation, articulation, *fenestration*, color, landscaping, detailing, texture and relief.
- 2. When designing the *massing* (height, bulk, *scale*) of the building, consider the *massing* of surrounding buildings, characteristics of the site and nearby open spaces.
- 3. Break up large expanses of blank *facade* with design elements such as green walls, art, material modulation, and ornamental screening. Avoid blank walls on street facing *facades*.
- 4. Include architectural elements such as recessed balconies, awnings, canopies, decorative lighting, and patterning of materials to add depth, and texture.
- 5. Where appropriate, design the exterior of the building to reflect interior use.
- Building exteriors should be constructed of durable, highquality and environmentally-*sustainable* materials that are *compatible* in color, texture and proportion with buildings in the *immediate* area.



Diagram of common elements



Example of a new building in Japantown.



Floor groupings provide buildings with multi-story intermediate scale elements



Roof garden provides integrated rooftop design as a transition to the skyline



Terraces and landscaping provide functional facade modulation and a compelling design viewed from below.

- 7. Incorporate welcoming and human-*scaled* design elements, especially at the lower stories, to engage pedestrians and create a vibrant street *frontage*.
- 8. Identify opportunities for the building and site to include outdoor and semi-public outdoor spaces that activate the pedestrian experience and public realm, including alleyways.
- 9. Where appropriate, consider operational, *glazed* openings that can be completely opened to the street, increased height in lobbies, and/or special lighting for storefront displays.
- 10. Design new buildings and additions to reflect contemporary architectural practices. Avoid materials and designs that create a false sense of history.
- 11. Consider visibility of the building from multiple key perspectives in the District.

See SMC 23.66.332 – Height and Rooftop Features and SMC 23.66.336 – Exterior building finishes for additional information

D. Tall Buildings

The following guidance applies to new construction buildings that are 85' in height or taller:

- 1. Integrate and transition to differing heights and existing visual *datum* of the surrounding building context.
- 2. Locate tall form geometries to:
 - Reduce adverse shadow or reflected light impacts on parks, plazas, and open spaces;
 - b. Consider *facade* placement in relationship to adjacent structures;
 - c. Ensure light and open space to the public realm.
- 3. Consider the relationship of the tower *massing* to the neighboring buildings in proportion, scale, and texture. Strategies may include, but are not limited to:
 - a. Incorporate multi-story, intermediate *scale* elements (i.e. floor groupings, gaskets, offsets, projections, terraces, etc.)
 - b. **Facade** plane changes, depth, shadow, texture to provide a finer scale and break up large expanses of material



The building base should complement the neighborhood character





Modulated massing and an upper portion that adds visual interest



Balconies break up the facade and provide human scale

- Carved, angled, or shifting forms to C. modulate building *massing*
- A podium base to clearly demarcate the d. transition of tower to street level and mark the portion of the building experienced by pedestrians
- 4. Consider massing that allows the neighboring contributing buildings or groups of contributing buildings to be the focus of attention.
- 5. Ensure that the first three floors of the building above street level complement the architectural and *cultural* character of surrounding buildings.
- 6. Intentionally consider all sides of tall buildings, because tall forms are visible from many vantage points in the area, including those on Interstate-5.
- 7. The design of the upper portions of taller buildings to contribute visual interest and variety to the skyline that reflects the District character.
- 8. Clearly identify primary pedestrian entrances. Provide multiple entries where possible and consider activating adjacent streets and alleyways where appropriate.
- 9. Carefully detail elements that are readily seen by pedestrians at street level. Examples may include soffits, balconies, and exterior ceilings.
- 10. Integrate all rooftop elements and uses into the overall design (i.e. mechanical screens, maintenance equipment, amenity spaces, lighting, etc.).
- 11. Avoid opaque, colored, or tinted glass on large expanses of building *facades*.
- 12. Employ sensitive *massing* strategies that relate the scale of the building to the width of the street that the building fronts. A corner lot may require a different approach for each street fronting facade.
- 13. Where possible, pursue a smaller building footprint while taking advantage of the allowable height. Smaller floor plates may help facilitate a viable green building strategy by allowing for daylighting, natural ventilation, on-site water management, and other passive design opportunities.

Location Specific Guidance ISRD Design Guidelines

Guidance provided in the following sections is meant to be applied in addition to guidelines outlined in previous sections. Each applicant must first respond to guidance provided for all of the ISRD, and then seek out location specific guidance associated with their project address, either East of 1-5 or West of 1-5.



4. Additional Guidance East of I-5

Overview of Area

Little Saigon is located East of I-5, and is the cultural home to Seattle's Vietnamese and Vietnamese American business community. Along with other Asian businesses, Vietnamese business owners moved into the neighborhood in the 1980s, and the result of the community they established still defines this area of the District today. One of the biggest character-defining elements of Little Saigon is the prevalence of warehouse and low-rise commercial buildings which house markets, grocery stores, specialty stores and more. These warehouses are integral to many of the nearby businesses throughout the District. Little Saigon is also home to the Lechi Center, which is operated by the Seattle Indian Health Board and serves the Native American community. Historically, the neighborhood had a small residential population including Chinese and Japanese Americans and it was home to a vibrant part of Seattle's jazz club history, as documented in the History & Background section. Modern construction has contributed to a growing residential population. The markets and specialty stores serve as an invaluable resource for Seattle's local residents, and have also made Little Saigon a destination neighborhood for people coming from afar. As each phase of development continues to reshape the scale of this built environment, it is critical for these businesses to remain at the heart and soul of the neighborhood.



A. Goals for Development East of I-5

- 1. Promote a vibrant Asian American community by supporting and providing space for *cultural* assets.
- a. Preserve and enhance the *cultural* and *neighborhood assets* that are already thriving in the area (i.e. successful restaurants, markets, non-profit organizations, and specialty stores).
- b. Increase the area's Vietnamese cultural identity and sense of place.
- c. Promote a pedestrian-friendly community with open public spaces.
- d. Provide small commercial spaces to support economic pathways to job opportunities.
- e. Promote and support the development of a variety of housing types.







Vending supported by mid-block crosswalk with permanent cover





Street activation in Little Saigon



Public art entering into Seattle's Little Saigon



Pho Bac has been in operation since 1982 and is the city's first pho restaurant

B. Context & Site

 Consider mid-block crosswalks to increase pedestrian circulation and safety. Through-block passages in larger developments provide important pedestrian circulation that activates the site, while adding a welcoming *character* to the block.

C. Public Life

- 1. Provide a sufficient planting buffer between street traffic and the sidewalk in order to achieve a welcoming pedestrian environment and soften urban edges, per <u>SDOT's Street Illustrated</u> standards
- Use alleys and mid-block passageways as activation opportunities to provide usable and inviting open space for community uses. Ensure that these corridors are well lit and engage the public realm in order to keep these elements active and safe throughout the day and year.
- 3. Incorporate green space and landscaping where possible, preferably between the curb and pedestrian clear zone.
- 4. The clarity and visibility of signage is important in order to best serve pedestrians as well as the large number of patrons who travel to Little Saigon's businesses by car.

D. Building Design

- 1. Encourage use of durable, high-quality materials.
- 2. Provide bilingual signage to represent the culture of the community.
- 3. The use of color is important as a *cultural* defining element for this area of the neighborhood.

5. Additional Guidance West of I-5

Overview of Area

The West side of the International Special Review District includes two primary cultural nodes: Chinatown and Japantown. Chinatown is south of Jackson St and centered on South King Street. Japantown is north of Jackson St, centered on South Main Street and has a steep topography. The area West of I-5 includes the International District Residential Zone (IDR), the International District Mixed (IDM) Zone, Union Station Corridor, and Retail Core/Asian Design Character District. Refer to the *Seattle Municipal Code sections 23.66.304, 23.66.306 and 23.66.310* for individual zone goals and objectives.



calling outside store



Vibrant storefronts attract pedestrians



Canton Alley

The area West of I-5 also includes the **Seattle Chinatown Historic District**, listed on the **National Register of Historic Places** in 1986.

The area West of I-5 is characterized largely by three- to sixstory brick or stucco buildings built during the late 1800s and early 1900s and many served as Single Room Occupancy (SRO) hotels. These buildings are similar in material and style to the buildings constructed elsewhere in the country at the time with identifiable features such as flat roofs, masonry wall surfaces, *punched openings*, decorative cornices and ground floor storefronts. They are built right up to the property line and create a very strong urban street fronts. The Chinese, Japanese, and Filipino immigrants who constructed, owned, rented, and occupied these buildings adapted them over time to reflect their cultural heritage by incorporating architectural features such as upper story recessed balconies, awnings, tile work, decorative ironwork, banners, ornamentation and signage. For example, the upper story *recessed* balconies built by family associations follow a Southern Chinese tradition of providing cool and pleasant outdoor living space overlooking street activity. These *cultural elements* have come to characterize the West side of the ISRD and are also reflected in some of the one- and twostory commercial buildings in the area.

A building typology common in this part of the ISRD features small scale ground-level retail with residential units on the upper stories. In Japantown, the steep slope of the streets has allowed for a mezzanine level of shops, offices and meeting rooms.





Danny Woo Community garden in Japantown





Typical facade articulation in Chinatown



Retail bays in Chinatown



Street festival in Chinatown

Another character defining element of the area West of I-5 is the historic alley network, including Canton Alley and Maynard Alley. Storefronts and residences opened onto the alley, which created a public space for local residents to gather and socialize.

The mixed-use character of the neighborhood combined with parks and open space create a lively pedestrian-oriented streetscape.

A. Goals for Development West of I-5

- 1. Preserve the *cultural character* and history of the neighborhood by encouraging the rehabilitation of existing character contributing buildings.
- 2. Assure new development is compatible in scale and *character* with existing buildings and positively contributes to the District's sense of place.
- 3. Support the multi-generational community that lives, works, and visits the neighborhood.
- 4. Ensure the area thrives economically and environmentally for local residents, businesses and non-profits, and develops further as a destination for community members and visitors alike.
- 5. Ensure the public realm is developed in such a way that benefits and enhances the existing neighborhood character.



B. Context and Site

1. Use existing design features, materials and landscaping to create a consistent streetscape experience. Examples of character defining streetscape elements include but are not limited to the King Broadmoor pedestrian light fixtures, and glass sidewalk prism lights.





Hing Hay Park



Japantown street art



Wing Luke Museum, opened in 1967.

C. Public Life

- 1. Consider the neighborhood's *historic* and *cultural* heritage and include meaningful, authentic and culturally relevant art, signage, or ornamentation.
- 2. Activate alleys with pedestrian-*scaled* retail and residential uses.
- 3. Screen and separate garbage/waste storage spaces from retail and residential uses.

D. Building Design

- Consider existing design features, materials, and landscaping to create a consistent streetscape experience. Examples of *character* defining streetscape elements include, but are not limited to the King Broadmoor pedestrian light fixtures, brick paving patterns, and glass sidewalk prism lights.
- Incorporate *culturally appropriate design* elements and architectural concepts consistent with the District's *character*. *Character* defining elements may include, but are not limited to:
 - a. Architectural design that features a strong base, middle and top (tri-partite design).
 - b. Recessed entries with a high level of detail
 - c. Neon signage and signage that incorporates Asian languages and characters
 - d. *Recessed* balconies
 - e. Tilework at entryways
 - f. Decorative ironwork
 - g. Inspiration drawn from the history of the site
- Modulate and *scale* street-level storefronts to be *compatible* with storefronts in adjacent *contributing* buildings.
- Use durable, high-quality materials and finishes that are *compatible* with adjacent *contributing* buildings. Whenever possible, use brick to create texture, pattern and detail.
- Design windows and window openings to respond to the depth, alignment, details and proportions of windows from nearby *contributing* buildings. Consider using similar materials such as wood, or materials with similar frame profiles, depth, and relationships to the exterior *cladding*.

Document Resources ISRD Design Guidelines

The following pages provide definitions, both written and visual, to many of the terms used throughout the design guidelines document.



Glossary of Terms







Cornice

Anchor Business: Businesses or organizations that are rooted in the community by relationships to customers/clients, and resources they provide to the community. These prominent businesses draw people to the community.

Bays: the space between structural, architectural elements, or a recessed portion of a storefront.

Certificate of Approval: The approval granted by the Dept. of Neighborhoods, following a recommendation from the International Special Review District Board, allowing use or design of a space in the District.

Character: The visual aspects and physical features that make a building or other structure notable or identifiable. Character-defining elements include the overall shape of the building, its materials, craftsmanship, decorative details, and various aspects of its site and environment.

Cladding: The external covering or materials (sometimes referred to as "skin") applied to a structure for decorative or protective purposes.

Community Vision: Visioning is the process of understanding what future the community wants, and then deciding what is necessary to achieve it. Work in the ISRD should be informed by community input and reflects the culture and the history of the neighborhood.

Compatible: Capable of existing or occurring together in harmony without conflict.

Contributing: A building, site, structure, or object that was present during the period in which the District attained its significance, has an identifiable architectural or historic significance to either the development of the neighborhood or the City of Seattle, and reflects its historic integrity or has the ability to convey its significance.

Cornice: The projecting decorative element at the top of the wall surface, such as a roofline, balcony or canopy.

Crime Prevention Through Environmental Design: A multidisciplinary approach to deterring criminal behavior through environmental design specifically altering the physical design of the communities in which humans reside and congregate in order to deter criminal activity is the main goal of CPTED.

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Cultural: Relating to the set of customs, traditions, and values of a community.

Culturally Appropriate / Responsive Design: A design that is reflective of the Asian-American community and other communities of the ISRD, informed by research about the historical uses and design in the community and thoughtful engagement with community stakeholders.

Datum: A visual marker which ties together or anchors all other elements of the design. It can be a line, like a road with houses arranged along its length, a flat plane, or even a 3D space. Many buildings all share a plane which acts as a clear datum— it's the ground on which they are built.

Facade: The front or primary face of a building or any visible side of a building that faces a street or other open space.

Fenestration: The pattern, alignment and rhythm of windows in a building.

Frontage: The length of the building which directly faces a road, or the main face of a business.

Ghost Sign: An old advertisement or faded mural that had previously been painted on to the side of a building and is retained or re-introduced.

Glare: Reflected light causing disruption in view.

Glazed: Made of glass.

Historic, Historical: Dating from a past time and having an importance.

Massing: a term which refers to the perception of the general shape and form as well as size of a building.

National Register of Historic Places: The official Federal list of districts, sites, buildings, structures, and objects significant in American history, architecture, archeology, engineering, and culture. National Register properties have documented significance to the history of their community, state or the nation.

Non-Contributing: A non-contributing building, site, structure or object either was not present during the period during which the District attained it significance, or due to alterations, additions, or other changes, no longer possesses historic integrity reflecting its architectural or historic character.



The cornices, trim bands and similar stories create horizontal datums.



Fenestration



Ghost Sign



Glare caused by reflective surface of building

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Recessed Entry





Soffit



Transom with transom window above

Placemaking: A multi-faceted approach to the planning, design and management of public spaces which capitalizes on a local community's assets, inspiration, and potential, with the intention of creating public spaces that promote people's health, happiness, and well-being.

Punched Opening: An opening created in the exterior wall of the building and filled with a window or door. Openings can add relief to the façade through sill and framing details.

Recessed: Attached by setting it back into the wall or surface.

Right-of-Way/Public Space: Sidewalks, streets, planting strips, medians, plazas and alleyways that are not privately owned and are open to vehicular or pedestrian traffic that can be used by all members of public, including areas that are considered "unimproved".

Scale: Refers to the relationship between the dimensions of a building, street, adjacent buildings, streetscape, and/or outdoor space.

Seattle Chinatown Historic District: The Seattle Chinatown Historic District is listed in the National Register of Historic Places and sits within the larger International Special Review District. A listing on the National Register is an National Park Service designation. The International Special Review District, is a City of Seattle regulatory designation.

Soffit: The underside of an architectural structure such as an arch, a balcony, or overhanging roof.

Street Edge: The interface between public or private places and a street. In an urban situation this would typically be a building overlooking the street.

Sustainable, Sustainability: Building methods and materials that promote environmental quality, economic vitality, and social benefit through the design, construction, operation, maintenance, and deconstruction of the built environment without compromising the success of future generations.

Transom window: A row of windows, separated by mullions above the entrance or storefront. Also referred to as "clerestory" windows.

Wayfinding: Information systems that guide people through a physical environment and enhance their understanding and experience of the space.

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Window Treatments: Interior decoration for a window or window frame. Examples include shutters, blinds, shades, curtains, films, and treatments to the glass.

Resources



Documents

- <u>Seattle Chinatown Historic District National Register Nomination</u>
- Seattle Municipal Code, Chapter 23.66
- <u>The Secretary of Interior's Standards for the Treatment of Historic</u> <u>Properties with Guidelines for Preserving, Rehabilitating,</u> <u>Restoring & Reconstructing Historic Buildings</u>
- <u>National Park Service</u>, <u>Technical Preservation Services</u>, <u>Preservation Briefs</u>
- Seattle Department of Transportation <u>Streets Illustrated</u> Design guidance for changes in the *right-of-way*
- Crime Prevention through Environmental Design (CPTED)

Local Organizations and Resources

The following organizations have publicly available resources available in the form of online databases or libraries:

- <u>Densho</u> preserves the testimonies of Japanese Americans who were unjustly incarcerated during World War II.
- <u>History Link</u> is an online encyclopedia of Washington State history.
- The <u>Museum of History and Industry (MOHAI)</u> museum preserves artifacts and stories of the Puget Sound region's diverse history.
- The <u>Seattle Municipal Archives</u> provides access to historic photographs and documentation.
- The <u>Seattle Public Library's</u> collection includes maps and the Polk directories.
- The <u>Wing Luke Museum</u> connects people to the dynamic history, cultures, and art of Asian Pacific Americans through exhibits, vivid storytelling and inspiring experiences.

National Organizations

The following organizations are resources for articles, briefs, and publications about historic preservation and new construction in historic districts:

- The <u>National Park Service</u> carries out historic preservation through the designation of historic sites, documentation, and physical preservation.
- The <u>National Trust for Historic Preservation</u> protects significant places.